June 21, 2022

The Honorable Wesley W. Simina
Speaker
Twenty-Second Congress
Federated States of Micronesia
Palikir, Pohnpei, FM 96941

Dear Speaker Simina:

I am pleased to transmit the following act, which I have signed to become Public Law No. 22-134:

Congressional Act No. 22-132, entitled: “AN ACT TO AMEND TITLE 50 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 3 TO ESTABLISH THE FSM HEALTHY BOARDER PROTECTION ACT OF 2022, REQUIRE ALL PERSONS ENTERING THE COUNTRY TO BE FULLY COVID-19 VACCINATED, REQUIRE THE ESTABLISHMENT OF COVID-19 ENTRY REQUIREMENTS BY REGULATION, IMPOSE PENALTIES WHERE FRAUDULENT COVID-19 VACCINATION DOCUMENTS ARE IN USED TO ENTER THE COUNTRY, AND FOR OTHER PURPOSES.”

I recognize with appreciation the efforts of the 22nd FSM Congress towards addressing the COVID-19 pandemic and in supporting the ongoing efforts of the Executive in implementing emergency measures in the past one and a half years of the pandemic. Our difficult experience with the pandemic taught us many things including our resolve to work together as one nation.

I have signed this act into law noting that crucial steps are needed in order to fully implement it, including the crafting of regulation according to the standards set by law. The roles of the Department of Health & Social Affairs and the Department of Justice are critical to process; and they both need continued support from Congress in this regard.

I also noted that the act specifically requires that regulation must comply with notification and consultation processes according to title 17 of the FSM Code. Sufficient resources must be provided in order that these required activities are successfully and properly carried out.

I further noted that both Departments are required to submit reports to the Committee on Health and Committee on J&Go on the impacts and efficiency of the regulation. These additional activities must be adequately funded as well.
The Honorable Wesley W. Simina
June 21, 2022
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It is envisioned that the Department of Justice will need a medical expert to assist in drafting and enforcing regulation given that the act requires as part of the specific standards of regulation that such must be based upon "sound medical practice." Hence, I urge further support of the FSM Congress in this regard.

Once again, my appreciation to you, Speaker, and all Members of the 22nd FSM Congress for the passage of this act.

Sincerely,

David W. Panuelo
President

xc: Chief Justice, FSM Supreme Court
June 02, 2022

His Excellency David W. Panuelo
President
Federated States of Micronesia
Palikir, Pohnpei FM 96941

Dear President Panuelo:

I have the honor to transmit herewith Congressional Act No. 22-132, "AN ACT TO AMEND TITLE 50 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 3 TO ESTABLISH THE FSM HEALTHY BORDER PROTECTION ACT OF 2022, REQUIRE ALL PERSONS ENTERING THE COUNTRY TO BE FULLY COVID-19 VACCINATED, REQUIRE THE ESTABLISHMENT OF COVID-19 ENTRY REQUIREMENTS BY REGULATION, IMPOSE PENALTIES WHERE FRAUDULENT COVID-19 VACCINATION DOCUMENTS ARE USED TO ENTER THE COUNTRY, AND FOR OTHER PURPOSES", which was passed by the Twenty-Second Congress of the Federated States of Micronesia, Fourth Regular Session, 2022, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

[Signature]

Jessica Lynn Reyes
Chief Clerk, Congress of the Federated States of Micronesia

Enclosures
An Act

TO AMEND TITLE 50 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 3 TO ESTABLISH THE FSM HEALTHY BORDER PROTECTION ACT OF 2022, REQUIRE ALL PERSONS ENTERING THE COUNTRY TO BE FULLY COVID-19 VACCINATED, REQUIRE THE ESTABLISHMENT OF COVID-19 ENTRY REQUIREMENTS BY REGULATION, IMPOSE PENALTIES WHERE FRAUDULENT COVID-19 VACCINATION DOCUMENTS ARE USED TO ENTER THE COUNTRY, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: FERNY S. PERMAN

DATE: MARCH 02, 2022

REFERRED TO: COMMITTEE ON HEALTH AND SOCIAL AFFAIRS
S.C.R. NO. 22-32 – MAY 19, 2022
FIRST READING: – MAY 24, 2022
SECOND READING: – MAY 27, 2022

Jessica Lynn Reyes
Chief Clerk, FSM Congress
ACT NO. 22-132

(CONGRESSIONAL BILL NO. 22-148, C.D.1. C.D.2)

We hereby certify that on May 27 the foregoing act passed Second and Final Reading of the Twenty-Second Congress of the Federated States of Micronesia, Fourth Regular Session, 2022, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

Wesley W. Simina
Speaker
Congress of the Federated States of Micronesia

Jessica Lynn Reyes
Chief Clerk
Congress of the Federated States of Micronesia
AN ACT

To amend title 50 of the Code of the Federated States of Micronesia (Annotated), by creating a new chapter 3 to establish the FSM Healthy Border Protection Act of 2022, require all persons entering the country to be fully COVID-19 vaccinated, require the establishment of COVID-19 entry requirements by regulation, impose penalties where fraudulent COVID-19 vaccination documents are used to enter the country, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

1 Section 1. Title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by creating a new
2 chapter 3 entitled: "FSM Healthy Border Protection Act of 2022"
3 Section 2. Chapter 3 of title 50 of the Code of Federated
4 States of Micronesia (Annotated), is hereby amended by inserting
5 a new section 301 to read as follows:
6 "Section 301. Short title. This Act may be referred to
7 as the Healthy Border Protection Act."
8 Section 3. Chapter 3 of title 50 of the Code of the
9 Federated States of Micronesia (Annotated), is hereby amended by
10 inserting a new section 302 to read as follows:
11 "Section 302. Statement of Policy.
12 It is hereby declared as a policy of the Federated
13 States of Micronesia that the COVID-19 vaccination entry
14 requirement for any person entering the Federated States
15 of Micronesia is necessary to ensure the health, safety
16 and welfare of the nation."
Section 4. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by inserting a new section 303 to read as follows:

"Section 303. Definitions.
For the purposes of this title, the following terms shall be given the meanings described herein:
(1) "FSM" means the Federated States of Micronesia.
(2) "Non-citizen" means a person who is not a citizen of the FSM.
(3) "Nonresident worker" means a person who is allowed to enter the FSM temporarily for work purposes.
(4) "Port of entry" means any point of entry into any state of the FSM by air or water through any airport, airstrip, anchorage and/or harbor as defined in sections 201, 202, and 203 of title 18 of the Code of the FSM.
(5) "Secretary of Justice" means the Secretary of the Department of Justice of the Government of the FSM.
(6) "Secretary of Health" means the Secretary of Health and Social Affairs of the Government of the FSM."

Section 5. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by inserting a new section 304 to read as follows:

"Section 304. Scope of COVID-19 Vaccine Mandate.
(1) The COVID-19 vaccine mandate under this Act applies to all persons entering the FSM, including FSM
citizens and nationals, non-citizens, nonresident
workers, diplomats and ambassadors, crew on vessels or
aircraft, and contractual personnel of foreign
governments and governmental regional or international
organizations.

(2) The COVID-19 vaccine mandate does not apply to
transient passengers that remain at a FSM port of
entry."

Section 6. Chapter 3 of title 50 of the Code of the
Federated States of Micronesia (Annotated), is hereby amended by
inserting a new section 305 to read as follows:

"Section 305. COVID-19 Vaccination and Booster
Requirements for Entry.

(1) All persons entering the FSM shall be fully
vaccinated against the COVID-19 novel coronavirus
(SARS-CoV-2). The Secretary of Justice, or his
designee, shall enforce all COVID-19 vaccination and
booster requirements, established through regulation by
the Secretary of Health pursuant to his authority under
Title 41 of the Code of the FSM, at all ports of entry,
including but not limited to:

(a) Type of COVID-19 vaccine and booster shots
acceptable for entry into the FSM; and

(b) Waiting period requirements after receiving
the COVID-19 novel coronavirus (SARS-CoV-2) vaccine and
booster shots to be considered fully vaccinated prior to entry.

(2) The Secretary of Justice shall only permit the entry of persons into the country who are fully vaccinated against COVID-19 in accordance with section 305 and section 307, unless the person is exempt under section 306 of this Chapter."

Section 7. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by inserting a new section 306 to read as follows:

"Section 306. Exemption from COVID-19 Vaccination and Booster Requirements for Entry.

(1) Any person seeking exemption from the COVID-19 vaccination and/or booster requirements under section 306 shall provide a certified medical statement from a licensed physician that the disability or medical condition of the person is such that the required COVID-19 vaccination or booster would endanger the life or health of the person.

(2) The Secretary of Justice shall enforce all exemptions to the COVID-19 Vaccination and Booster Requirements, established through regulation by the Secretary of Health based on sound medical practice pursuant to his authority under Title 41 of the Code of the FSM, at all ports of entry."
(3) Any person exempt under section 306 shall still comply with the COVID-19 Health Clearance Declaration requirements under section 307 of this Chapter.

Section 8. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by inserting a new section 307 to read as follows:


(1) The Secretary of Justice, or his designee, shall enforce the COVID-19 Health Clearance Declaration requirements and assessment factors, as established through regulation by the Secretary of Health pursuant to his authority under Title 41 of the Code of the FSM, at all ports of entry. The COVID-19 Health Clearance Declaration assessment factors at a minimum shall include:

(a) COVID-19 exposure or contact with persons with COVID-19;
(b) COVID-19 contraction or infection;
(c) COVID-19 medical treatment and hospitalization received;
(d) COVID-19 related quarantine; and
(e) COVID-19 testing results.

(2) The Secretary of Justice shall only permit a person to enter the country at a port of entry, who satisfies the Health Clearance Declaration assessment factor requirements and
documentation requirements to support the Health Clearance Declaration as established through regulation by the Secretary of Health pursuant to his authority under Title 41 of the Code of the FSM.”

Section 9. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by inserting a new section 308 to read as follows:

“Section 308. Regulation Authority. The Secretary of Justice, or his designee, shall promulgate and publish such rules and regulations as necessary to enforce the COVID-19 vaccine mandate at all ports of entry into the FSM in accordance with Chapter 1 of Title 17 of the Code of the FSM. The Secretary of Justice shall coordinate with the Secretary of Health and the relevant departments or agencies to implement regulations under this Act prior to any agency action. The Department of Health and Department of Justice shall notify all state government health authorities 30 business days in advance of any proposed regulations under this Act. The Secretary Health shall have the authority to enact regulations to implement this Act pursuant to his authority under Title 41 of the Code of the FSM.”

Section 10. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by
1 inserting a new section 309 to read as follows:

"Section 309. Department of Health and Department of
Justice Notice of Regulation Requirements and Minimum
Criteria for Regulation.

(1) Notice. The Secretary of the Department
proposing a regulation, or his designee, shall give 30
business days' notice to the Department not proposing
the regulation of any agency action or regulation to
implement this Act prior to any agency action. The
notice shall include:

(a) the proposed agency action or regulation;

(b) statement in writing on the reasons for
the proposed regulation or agency action and description
of the subjects and issues involved; and

(c) the proposed effective date.

The Department of Health and Department of Justice shall
abide by all regulation notice requirements under
Chapter 1 of Title 17 of the Code of the FSM, including
but not limited to, the public posting of all proposed
regulations under this Act in each principle national
government office in the state, and each state capital,
governor's office, post office, and office of the clerk
of courts.

(2) Minimum Criteria for Regulation. The Secretary
of Health and the Secretary of Justice shall implement
criteria for their respective proposed regulations under this Act. The Department of Health and Department of Justice criteria for proposed regulation or agency action at a minimum shall include:

(a) Rationale for implementation is based upon sound medical practice;

(b) Feasibility of implementation in the proposed manner, time and place;

(c) Limited health risk to all persons at the port of entry including agency employees, persons working at the port, and travelers;

(d) Administrative cost for implementation and impact on agency budget;

(e) Guidelines to aid in effective implementation; and

(f) current capacity to implement.

(3) Reporting. Within 90 business days of implementation of any regulation or agency action under this Chapter, the Secretary of Justice and Secretary of Health shall each submit a report on the impact and efficiency of the regulation or agency action to the Committee on Health and Social Affairs, and Committee on Judiciary and Governmental Operations in Congress."

Section 11. Chapter 3 of title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by
inserting a new section 310 to read as follows:

"Section 310. Administrative Penalty.
The Secretary of Justice shall have the authority to issue a $5,000.00 fine to any person found to have used fraudulent COVID-19 vaccination and/or booster documentation to enter the country at any port of entry. Any person issued a fine under section 310 shall have the right to request an administrative hearing and afforded due process under Chapter 1 of Title 17 of the Code of the FSM."

Section 12. Chapter 3 of Title 50 of the Code of the Federated States of Micronesia (Annotated), is hereby amended by inserting a new section 311 to read as follows:

"Section 311. The Secretary of Health and Secretary of Justice shall enact regulations to implement this Act within 30 calendar days of this Act becoming law."

Section 13. This act shall take effect on August 1, 2022.
Section 14. This act shall become law upon approval by the President of the Federated States of Micronesia or upon its becoming law without such approval.

June 21, 2022

David W. Panuelo
President
Federated States of Micronesia